## United States Senate

WASHINGTON, DC 20510-1804

August 4, 2009

## VIA U.S. MAIL AND FACSIMILE 703-604-8325

The Honorable Gordon S. Heddell Inspector General U.S. Department of Defense 1300 Defense Pentagon Washington, DC 20301-1300

Dear Mr. Heddell:

Recently, I was contacted by Levees.org, a Louisiana grass roots organization that is deeply concerned about the potentially inappropriate use of federal computers by U.S. Army Corps of Engineers employees in New Orleans.

According to an affidavit signed by Mr. Jonathan Carey Donley, numerous comments posted on the Times-Picayune newspaper's online edition were connected to a registered IP address at the Corps' New Orleans District offices. Mr. Donley's affidavit, which was provided to my office by Levees.org and is enclosed for your review, describes his investigation over several years. The affidavit alleges that Corps employees posed as ordinary citizens and posted comments on NOLA.com to defend the Corps against critical comments filed by other registered users of the website.

In order to be responsive to this important inquiry, I respectfully request that you look into these allegations immediately. Please provide a report on how your agency is addressing these allegations at this time, as well as any information on the final disposition of the matter.

With kindest regards, I am

Mary L. Janhin

Mary L. Landrieu United States Senator



June 23, 2009

Senator Mary Landrieu 328 Hart Senate Building United States Senate Washington, DC 20510

Dear Senator Landrieu.

On June 17, 2009, WWL-TV in New Orleans exposed an apparent campaign of disinformation by employees of the U.S. Army Corps of Engineers regarding the failure of the flood walls and levees during Hurricane Katrina and in response to any subsequent public discussion of the Corps' failures.

In the news story, WWL-TV obtained a sworn affidavit containing disturbing revelations about this disinformation campaign from Mr. Jon Donley, the Founder and former Editor-in-Chief of the Times Picayune's online affiliate, Nola com.

The 3-page document details how a group of about 20 individuals - whose usernames have been confirmed to originate from computers at the Army Corps of Engineers New Orleans District - posted hundreds of politically-motivated and abusive comments using Nola.com's user enagagement features.

These posts, as stated in the affidavit were made by Federal employees masquerading as ordinary citizens. They reflect a possibly coordinated effort to abuse a public forum in order to shift responsibility from the agency's destructive and deadly levee failures away from itself and onto the citizens of metro New Orleans. This seemingly coordinated effort was done on the taxpayer's dime while using taxpayer-funded equipment. Many of these sort of comments were released last week on our website.

Furthermore, the affidavit asserts that there are numerous comments that "appealed to racial division and at times engaged in racial slurs" against African American citizens in the New Orleans region.

These comments also appeared to be by Federal employees, apparently on the taxpayer's dime using taxpayer funded equipment. Although this is a potential a violation of Federal Civil Rights law, these sort of comments have not yet been released to the public.

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Mr. Donley's affidavit referenced hundreds of comments, but that covered only a six-week period on a spreadsheet he ran. In an email to Levees.org, Mr. Donley said he is very comfortable saying he observed "thousands over the entire nearly three-year period."

In line with our mission of education, Levees.org, on March 16, 2009 requested that Times Picayune/Nola.com provide all such comments and usernames originating from the Corps' office. Their lawyer told us that while there is no law specifically preventing them from providing the data, they would elect to withhold it anyway, citing policy.

In light of these appalling revelations, we, the undersigned strongly urge you to have the Department of Justice conduct an investigation into these alleged activities as well as secure a full disclosure of the comments data.

We contend that a Federal agency, tasked with protecting coastal Louisiana, may be improperly and perhaps illegally engaging in coordinated political activity. Furthermore, Federal employees tasked with protecting an African American-majority city have potentially displayed explicit racial prejudice.

We, the citizens of the region deserve to know the full extent to which multiple individuals with the Army Corps of Engineers may have been abusing the user engagement features at the Times Picayune/Nola.com.

Yours truly, Mtumishi St. Julien Chairman of the Board Levees.Org

Sandy Rosenthal Executive Director Levees.Org

HJ Bosworth Jr, PE Research Director Levees.Org

Vince Pasquantonio Legislative Liaison Levees.Org

www.levees.org levees@levees.org

## AFFIDAVIT OF PERSONAL WITNESS

STATE OF Texas

**COUNTY OF Wilson County** 

Jonathan Carey Donley, being duly sworn to tell the truth, deposes, stating:

That I have personal knowledge of the facts and circumstances stated in this affidavit.

Subject: User Comment Activity on NOLA.com Emanating from U.S. Corps of ngincers Internet Protocol Address

My name is Jonathan Carey Donley, age 54, current resident of 114 Shady Oaks, Floresville, Texas, 78114. At the time of the incidents described in this affidavit, I resided at 600 Hutchinson Street, Mandeville, Louisiana, 70448.

I am owner of Dawnsinger LLC, a commercial writing, editing and web consulting firm working actively in both San Antonio and New Orleans. From September 1997 to February 11, 2009, I was the founding editor-in-chief of NOLA.com, the Advance Internet affiliate of the Times-Picayune of New Orleans, as well as MardiGras.com. NOLA.com is the leading news, entertainment and community engagement site in New Orleans. I departed NOLA.com as part of company layoffs announced Feb. 11, 2009.

As part of my responsibilities at NOLA.com, I oversaw the web site's user-engagement features, working to build and nurture online community through community photo and video submissions, forums, community blogging and public commenting on blog posts, also oversaw adherence to our Terms of Service – particularly the rules guiding forums and comments. During and after Hurricane Katrina, blogs became the primary method for distribution of breaking news from the Times-Picayune, and user comments were a major part of our mandate to bring the community into active participation in the news process on NOLA. I also recruited and oversaw a network of paid and unpaid bloggers, based on our commitment to community-contributed content.

In the course of these audience engagement duties, I was aware that beginning in the latter half of 2006, a group of registered users developed whose comments led me to believe that they were employees, colleagues or friends of the U.S. Corps of Engineers. This group became active as news stories evolved that questioned the Corps' flood protection system design, criticism of the Corps by outside engineers, and the role that the Mississippi River Gulf Outlet (MRGO) may have played in the levee failures that inundated New Orleans in the wake of Hurricane Katrina.

I observed perhaps 20 registered users, with a dedicated cadre of perhaps half that number, who appeared to be Corps of Engineers stakeholders, presenting themselves as

ordinary citizens of New Orleans, residents of Lakeview and other areas that had been devastated by the levee failures. (By "ordinary citizens," I mean that the posters took pains to say that they were the authentic voice of New Orleans and that critics of the Corps were fringe elements) The wording of these posts often was similar to Corps of Engineers talking points – at times almost verbatim. Such use of our user-engagement tools were within the scope of our Terms of Service, in my determination.

As time went on, however, it was clear that a number of these posters were keeping watch over the forums and blog comments, and not allowing any criticism to go unchallenged. At times, this rose to verbal abuse of critics of the Corps, ad-hominem attacks. Others posts were more problematic, in that they appealed to racial division and at times engaged in racial slurs against African Americans. An example of the first was a running theme that criticism of the Corps of Engineers was being orchestrated by the African-American community; accusations that the Corps bore blame for the levee failures was the result of the African-American community playing racial politics. An example of a more overt type of comment was that the city might have been improved by the scouring of African-American neighborhoods and the dispersal of residents of those neighborhoods away from New Orleans. My impression was that some of these posters in trying to appear to be average citizens of predominantly white areas of the city, were attempting to tap into potential racial hostility and gain support for the Corps. Any such examples were dealt with as appropriate under our Terms of Service, and by the company Interactivity Management group, which received and deleted offensive posts flagged by our readers.

I did not become aware until mid-2008 that there was a pattern of such comments coming out of the Corps of Engineers' internal network. Upon learning of the connection of the IP address of 155.76.159.253 to the Corps of Engineers' New Orleans division, I began spot-checking comments emanating from that office. Later that year I conferred with Times-Picayune writer Mark Schleifstein, regarding comments on his own stories about the Corps. He also confirmed that he had seen such comments coming from the Corps IP address, through the backend tools available to any blogger on NOLA.com. My recollection is that he told me that he had raised the issue with Corps officials, who assured him it was an isolated incident.

My own observations, however, led me to believe it was not an isolated incident, but an ongoing pattern involving one or more individuals at the Corps, using taxpayer-funded time and resources in activity that not only defended the Corps and derided any criticism, but was at times overtly abusive to critics of the Corps. As a veteran journalist, as well as a person responsible for protecting NOLA's user engagement environment, I began to look into these postings more systematically, focusing specifically on the Times-Picayune's Breaking News blog, where the bulk of original stories about the Corps of Engineers stories would have run. I also reviewed the forum covering the Lakeview neighborhood, and the Levees.org blog.

Due to the sheer mass of postings, I was unable to parse the body of comments with the Corps IP address via the site's internal search tools . . . such a search repeatedly crashed

the admin tool. I did, however, create a spreadsheet of comment IP addresses on the Breaking News blog that covered a roughly six-week period of late 2008 and early 2009. What I found in that period was a body of nearly 700 comments eminating from the Corps IP address, an average rate of about 15 posts a day on this single blog. Many of the alias names were familiar to me from my observations over the post-Katrina years, part of the group of posters described above.

This indicated to me that for more than two years, one or more persons, using multiple aliases and posing as regular New Orleans residents, had been systematically using tax-funded resources in personnel time and federal computer infrastructure to conduct a systematic attack on critics of the Corps of Engineers via NOLA.com's user-engagement features.

I was actively reviewing this situation when I departed NOLA.com. I no longer have access to my spreadsheets or notes on this matter.

FURTHER AFFIANT SAYETH NAUGHT

Jonathan Carey Donley

Sworn to and subscribed before me by Jonathan Carey Donley, who did take an oath, and is:

personally known to me Why Gollinger (Notcury Ablic)

produced the following identification: Wisiara Divers License

Dated: June 4th 2009

My commission expires: WWW 5, 2013

